

EARLY ACTION PROTOCOL ANNUAL REPORT

Costa Rica | Floods

30 April 2026

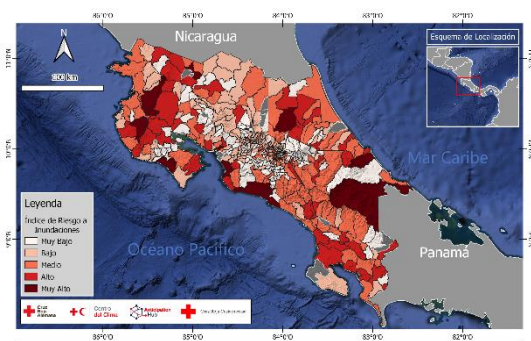


Auxiliary Committee team in Nosara monitoring river levels amid heavy rainfall. Source: Nosara Auxiliary Committee, Costa Rican Red Cross.

EAP No: EAP2023CR02	Operation No: MDRCR024	Period covered by this annual report: 01/01/2025 to 31/12/2025
EAP approved: 27/10/2023	EAP timeframe: 5 Years	

Annual Budget: 35,039 CHF
EAP Budget: 528,641 CHF

SUMMARY OF THE EARLY ACTION PROTOCOL




Risk Index for Heavy Rainfall from Tropical Cyclones. Source: Costa Rican Red Cross

The IFRC Disaster Response Emergency Fund (DREF) has allocated CHF 528,641 for the implementation anticipatory actions to reduce and mitigate the impact of floods in Costa Rica. This Early Action Protocol includes an allocation of CHF 35,039 to preposition stock and undertake annual readiness activities in order to implement early actions, if and when the trigger is reached. The early actions to be conducted have been pre-agreed with the National Society and are described in the [Early Action Protocol summary](#).

This report summarizes the annual readiness and prepositioning activities done in the reporting period.

SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

	CHF budget:	CHF actual:
 Multi-purpose Cash	359,476.50	73,672


In line with the Floods Early Action Protocol (EAP) readiness plan, the Costa Rican Red Cross advanced key preparedness actions to ensure that early actions, particularly those linked to Multi-purpose Cash (MPC), can be implemented in a timely and coordinated manner if trigger thresholds are met.

During 2025, the National Society conducted **orientation talks on Anticipatory Action and MPC**, targeting both National Society staff and volunteers as well as community members. These sessions aimed to strengthen understanding of early actions, highlight their role in reducing the impact of emergencies, and reinforce the importance of local coordination. The discussions also supported the identification of community-specific risks and operational considerations for potential implementation.

As reported, seven sessions were delivered in 2025, covering personnel from the Auxiliary Committees of Guatuso, Puerto Viejo de Sarapiquí, La Virgen de Sarapiquí, Jacó, Puntarenas, Parrita, Quepos and Liberia.


From year 3 onwards, the indicator will transition to the National Society's Basic Anticipatory Action Course, which includes formal certification and expanded content to strengthen participants' understanding of Anticipatory Action within the International Red Cross and Red Crescent Movement.

Enabling approaches

 Secretariat Services	CHF budget:	CHF actual:
	79,164.50	35,678

Narrative description of plan vs achievements

Part of the budget has been allocated to **cover the salaries** of the finance officer, the Planning, Monitoring, Evaluation and Reporting (PMER) officer, as well as the risk management coordinator of the Central America Cluster. These technical profiles have provided specialized support to the Costa Rican Red Cross throughout the entire process—from the formulation of the Early Action Protocol (EAP) to the technical follow-up of the implementation of preparedness actions. This support has helped ensure methodological coherence, accountability, and compliance with the operational standards established within the EAP framework.

 National Society Strengthening	CHF budget:	CHF actual:
	90,000	31,281

Narrative description of plan vs achievements

As part of the Floods Early Action Protocol readiness and prepositioning efforts, the Costa Rican Red Cross continued strengthening operational capacity to support a timely and safe response in flood prone areas, should the protocol be triggered.

Building on the previous year, when twelve water rescue equipment kits were procured and prepositioned, the National Society identified the need to reinforce the practical skills required to operate this equipment effectively. In 2025, this was addressed by integrating the **Moving Water Rescue Techniques course**, known as TRAM, as a core readiness activity under the protocol.

The course is designed to provide participants with the knowledge and skills to conduct water rescues with improved safety and effectiveness in fast moving water and flood environments. It includes both warning and operational levels and is aligned with NFPA 2500 and 1006 standards. During 2025, one TRAM course was delivered, training 21 new rescuers from the EAP coverage areas. The National Society plans to replicate this training over the remaining years of the protocol to further expand local capacity.



Moving Water Rescue Techniques course, Pejibaye River, Cartago. Photo: Costa Rican Red Cross.

Coordination and activation communication protocol with National Meteorological Institute (NMI)

The Costa Rican Red Cross maintained close coordination with the national technical scientific authority responsible for meteorological forecasting, the National Meteorological Institute, in relation to the Early Action Protocol for heavy rainfall from tropical cyclones. During 2025, the communication protocol for forecasting and potential activation continued to be applied and is reviewed on an annual basis. As part of this process, the institutions held a pre-season coordination meeting ahead of the Caribbean hurricane season to review roles, validate information flows, and confirm the actions to be undertaken by each party in case the protocol is triggered.

Additionally, expenses related to the implementation of the EAP have been covered, including communication supplies, office materials, and salaries for personnel directly involved in the planned activities. The budget now includes per diems for technical staff, enabling consistent monitoring and follow-up to maintain the quality of all planned actions

CHALLENGES, LESSONS LEARNED, PROPOSED ADJUSTMENTS

Building on the previous annual report, the Costa Rican Red Cross reaffirmed that access to updated and detailed community information is essential for effective planning and timely decision making under the Early Action Protocol. In 2025, this challenge remained relevant, as changes in exposure and vulnerability can affect the continued relevance of the risk prioritization used by the protocol.

As a proposed adjustment for 2026, the National Society plans to update the protocol risk analysis. This update will reflect dynamic factors that may have increased the exposure of new communities to extreme events. It will also be considered that some previously prioritized communities may now have stronger resilience due to government led disaster risk reduction investments, which could influence the targeting logic for anticipatory actions.

FINANCIAL REPORT

As of the 2025 reporting period, a total of CHF 140,631 has been expended for the implementation of readiness, pre-positioning, and early action activities. This represents approximately 26.60 per cent of the overall five-year budget of CHF 528,641.

Contact information

For further information, specifically related to this operation please contact:

In the Costa Rican Red Cross

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Reference



Click here for:

- [EAP Summary and budget](#)
- [Annual reports from previous years](#)

FBAF Early Actions

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2022/10-2025/1	Operation	PCR513
Budget Timeframe	2022/10-2028/1	Budget	APPROVED

Prepared on 23/Abr/2026

All figures are in Swiss Francs (CHF)

MDRCR024 - Costa Rica - Floods EAP / EAP2023CR02

Early Actions Timeframe: 27 oct 2023 to 30 oct 2028

I. Summary

Opening Balance	0
Funds & Other Income	528.641
DREF Anticipatory Pillar	528.641
Expenditure	-140.631
Closing Balance	388.010

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	62.204	91	62.113
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs	379.539	32.833	346.706
AOF4 - Health		35.992	-35.992
AOF5 - Water, sanitation and hygiene		4.756	-4.756
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	441.743	73.672	368.072
SFI1 - Strengthen National Societies	101.709	31.281	70.428
SFI2 - Effective international disaster management			0
SFI3 - Influence others as leading strategic partners			0
SFI4 - Ensure a strong IFRC	101.582	35.678	65.904
Strategy for implementation Total	203.291	66.959	136.332
Grand Total	645.035	140.631	504.403

FBAF Early Actions

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III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Land, vehicles & equipment		614	-614
Computers & Telecom		614	-614
Personnel	75.929	28.447	47.482
International Staff		734	-734
National Staff	75.929	27.713	48.216
General Expenditure	23.455	12.590	10.865
Travel	17.000	3.827	13.173
Information & Public Relations	3.409		3.409
Communications	844	136	707
Financial Charges	2.202	5.338	-3.136
Other General Expenditure		55	-55
Shared Office and Services Costs		3.233	-3.233
Contributions & Transfers	456.339	90.397	365.942
Cash Transfers National Societies	456.339	90.397	365.942
Indirect Costs	89.312	8.583	80.729
Programme & Services Support Recover	89.312	8.583	80.729
Grand Total	645.035	140.631	504.403